



## CABINET

<b>Date of Meeting</b>	Tuesday 20 September 2016
<b>Report Subject</b>	Capital Programme Monitoring 2016/17 (Month 4)
<b>Cabinet Member</b>	Leader of the Council and Cabinet Member for Finance
<b>Report Author</b>	Corporate Finance Manager
<b>Report Type</b>	Operational

### EXECUTIVE SUMMARY

The report summarises changes made to the Capital Programme 2016/17 since it was set in February 2016 to the end of month 4 (July 2016), along with expenditure to date and projected outturn.

The Capital Programme has increased by £5.863m in the period, due to:-

- Welsh Government (WG) grant allocations advised, Waste Collaborative Change Programme CCP (£1.886m) and Local Transport Grant (£0.833m);
- Additional pressures approved by Cabinet, IT Increased Data Storage (£0.590m) and remedial works at closed landfill sites (£0.250m);
- Increases to acquire additional recycling equipment (£0.100m);
- Additional schemes being approved within the Strategic Housing and Regeneration Programme (SHARP) (£2.095m); and
- Other Aggregate Increases (£0.157m).

Offset by:-

- Other Aggregate Decreases (£0.048m).

Actual spend to Month 4 is £17.768m.

The projected outturn is £59.116m, an underspend of £0.015m.

Resources available for funding future capital expenditure currently c£2.934m.

## RECOMMENDATIONS

(1)	Approve the Report.
(2)	Approve the rollover adjustments at 1.13.
(3)	Approve the request for additional resources at 1.15.

## REPORT DETAILS

<b>1.00</b>	<b>EXPLAINING THE CAPITAL PROGRAMME MONITORING POSITION FOR MONTH 4 - 2016/17</b>																																																																																																																						
	<b>Background</b>																																																																																																																						
1.01	The Council approved a Housing Revenue Account (HRA) capital programme for 2016/17 of £25.933m and a Council Fund (CF) capital programme of £21.143m at its meeting of 16 <sup>th</sup> February, 2016.																																																																																																																						
1.02	For presentational purposes the capital programme is shown as a whole, with sub-totals for the Council Fund and HRA. In reality the HRA programme is ring fenced and can only be used for HRA purposes.																																																																																																																						
	<b>Changes since Budget approval</b>																																																																																																																						
1.03	Table 1 below sets out how the programme has changed during 2016/17. More detailed cumulative information relating to each Portfolio is provided in Appendix A:-																																																																																																																						
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1.04	<p><b>Rollover from 2015/16</b></p> <p>Rollover sums from 2015/16 to 2016/17, totalling £6.192m (CF £4.692m, HRA £1.500m), were approved by Cabinet.</p>																																																
1.05	<p><b>Changes during this period</b></p> <p>Changes during this period have resulted in a net increase in the programme total of £5.863m (CF (£3.768m, HRA £2.095m). A summary of the changes, showing major items, is in Table 2 below:-</p> <p><b>Table 2</b></p> <table border="1" data-bbox="304 600 1377 1704"> <thead> <tr> <th colspan="2" data-bbox="320 607 1361 685"><b>CHANGES DURING THIS PERIOD</b></th> </tr> <tr> <th data-bbox="320 696 1209 757"></th> <th data-bbox="1209 696 1361 757"><b>£m</b></th> </tr> </thead> <tbody> <tr> <td colspan="2" data-bbox="320 730 1209 763"><b><u>COUNCIL FUND</u></b></td> </tr> <tr> <td colspan="2" data-bbox="320 775 1209 808"><b>Increases</b></td> </tr> <tr> <td data-bbox="320 819 1209 853">Waste - CCP Grant</td> <td data-bbox="1209 819 1361 853">1.886</td> </tr> <tr> <td data-bbox="320 864 1209 898">Local Transport Grant - Various Highways Schemes</td> <td data-bbox="1209 864 1361 898">0.833</td> </tr> <tr> <td data-bbox="320 909 1209 943">Information Technology - Increased Data Storage</td> <td data-bbox="1209 909 1361 943">0.590</td> </tr> <tr> <td data-bbox="320 954 1209 987">Closed Landfill Sites - Remedial Works</td> <td data-bbox="1209 954 1361 987">0.250</td> </tr> <tr> <td data-bbox="320 999 1209 1032">Waste Services - Recycling Equipment</td> <td data-bbox="1209 999 1361 1032">0.100</td> </tr> <tr> <td data-bbox="320 1043 1209 1077">Other Aggregate Increases</td> <td data-bbox="1209 1043 1361 1077">0.157</td> </tr> <tr> <td data-bbox="320 1088 1209 1122"></td> <td data-bbox="1209 1088 1361 1122"><b>3.816</b></td> </tr> <tr> <td colspan="2" data-bbox="320 1133 1209 1167"><b>Decreases</b></td> </tr> <tr> <td data-bbox="320 1178 1209 1211">Other Aggregate Decreases</td> <td data-bbox="1209 1178 1361 1211">(0.048)</td> </tr> <tr> <td data-bbox="320 1223 1209 1256"></td> <td data-bbox="1209 1223 1361 1256"><b>(0.048)</b></td> </tr> <tr> <td data-bbox="320 1267 1209 1301"><b>Total</b></td> <td data-bbox="1209 1267 1361 1301"><b>3.768</b></td> </tr> <tr> <td colspan="2" data-bbox="320 1312 1209 1346"><b><u>HRA</u></b></td> </tr> <tr> <td colspan="2" data-bbox="320 1357 1209 1391"><b>Increases</b></td> </tr> <tr> <td data-bbox="320 1402 1209 1435">Increased SHARP Programme - Connahs Quay, Leeswood &amp; Mold</td> <td data-bbox="1209 1402 1361 1435">2.095</td> </tr> <tr> <td data-bbox="320 1447 1209 1480">Other Aggregate Increases</td> <td data-bbox="1209 1447 1361 1480">0.000</td> </tr> <tr> <td data-bbox="320 1491 1209 1525"></td> <td data-bbox="1209 1491 1361 1525"><b>2.095</b></td> </tr> <tr> <td colspan="2" data-bbox="320 1536 1209 1570"><b>Decreases</b></td> </tr> <tr> <td data-bbox="320 1581 1209 1615">Other Aggregate Decreases</td> <td data-bbox="1209 1581 1361 1615">0.000</td> </tr> <tr> <td data-bbox="320 1626 1209 1659"></td> <td data-bbox="1209 1626 1361 1659">0.000</td> </tr> <tr> <td data-bbox="320 1671 1209 1704"><b>Total</b></td> <td data-bbox="1209 1671 1361 1704"><b>2.095</b></td> </tr> </tbody> </table>	<b>CHANGES DURING THIS PERIOD</b>			<b>£m</b>	<b><u>COUNCIL FUND</u></b>		<b>Increases</b>		Waste - CCP Grant	1.886	Local Transport Grant - Various Highways Schemes	0.833	Information Technology - Increased Data Storage	0.590	Closed Landfill Sites - Remedial Works	0.250	Waste Services - Recycling Equipment	0.100	Other Aggregate Increases	0.157		<b>3.816</b>	<b>Decreases</b>		Other Aggregate Decreases	(0.048)		<b>(0.048)</b>	<b>Total</b>	<b>3.768</b>	<b><u>HRA</u></b>		<b>Increases</b>		Increased SHARP Programme - Connahs Quay, Leeswood & Mold	2.095	Other Aggregate Increases	0.000		<b>2.095</b>	<b>Decreases</b>		Other Aggregate Decreases	0.000		0.000	<b>Total</b>	<b>2.095</b>
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1.06	<p>Specific grant allocations for both new and existing capital grants are often announced by Welsh Government (WG) early in the new financial year and therefore the figures were not available when the budget was set. This is the case for the Waste Collaborative Change Programme (CCP) Grant, Local Transport Grants, and recycling equipment above.</p>																																																
1.07	<p>Additional pressures relating to IT Data Storage and remedial works at former</p>																																																

	landfill sites were approved by Cabinet as part of the 2015/16 Outturn report.																																																																																																																													
1.08	Council house building schemes at Connah's Quay, Leeswood and Mold were approved by Cabinet on 19 <sup>th</sup> July 2016, the costs of these schemes have been added to the total SHARP budget.																																																																																																																													
1.09	<p><b>Capital Expenditure compared to Budget</b></p> <p>Actual expenditure as at Month 4 (end of July 2016) across the whole of the capital programme is £17.768m. The breakdown of expenditure is analysed in Table 3, along with the percentage spend against budget. This shows that 29.57% of the budget has been spent (CF 35.50%, HRA 23.80%). Corresponding figures for Month 4 2015/16 were 15.42% (CF 17.95%, HRA 10.05%).</p>																																																																																																																													
1.10	<p>The table also shows the current projected outturn of £59.116m. This indicates a projected underspend (pending adjustments) of £0.015m on the Council Fund and a breakeven position on the HRA.</p> <p><b>Table 3</b></p> <table border="1"> <thead> <tr> <th rowspan="2">EXPENDITURE</th> <th>Revised Budget</th> <th>Cumulative Expenditure Month 4</th> <th>Percentage Spend v Budget</th> <th>Projected Outturn</th> <th>Variance Budget v Outturn (Under)/Over</th> </tr> <tr> <th>£m</th> <th>£m</th> <th>%</th> <th>£m</th> <th>£m</th> </tr> </thead> <tbody> <tr> <td>Chief Executives</td> <td>0</td> <td>(0.004)</td> <td>0</td> <td>0</td> <td>0</td> </tr> <tr> <td>People &amp; Resources</td> <td>0.393</td> <td>0</td> <td>0</td> <td>0.393</td> <td>0</td> </tr> <tr> <td>Governance</td> <td>0.839</td> <td>0.010</td> <td>1.18</td> <td>0.839</td> <td>0</td> </tr> <tr> <td>Education &amp; Youth</td> <td>14.931</td> <td>5.647</td> <td>37.82</td> <td>14.919</td> <td>(0.012)</td> </tr> <tr> <td>Social Care</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> <td>0</td> </tr> <tr> <td>Community &amp; Enterprise</td> <td>4.349</td> <td>2.498</td> <td>57.45</td> <td>4.349</td> <td>0</td> </tr> <tr> <td>Planning &amp; Environment</td> <td>1.330</td> <td>0.090</td> <td>6.76</td> <td>1.294</td> <td>(0.036)</td> </tr> <tr> <td>Transport &amp; Streetscene</td> <td>5.612</td> <td>2.012</td> <td>35.85</td> <td>5.602</td> <td>(0.010)</td> </tr> <tr> <td>Organisational Change 1</td> <td>0.026</td> <td>0.065</td> <td>248.62</td> <td>0.069</td> <td>0.043</td> </tr> <tr> <td>Organisational Change 2</td> <td>2.123</td> <td>0.192</td> <td>9.05</td> <td>2.123</td> <td>0</td> </tr> <tr> <td><b>Council Fund Total</b></td> <td><b>29.603</b></td> <td><b>10.510</b></td> <td><b>35.50</b></td> <td><b>29.588</b></td> <td><b>(0.015)</b></td> </tr> <tr> <td>Disabled Adaptations</td> <td>1.030</td> <td>0.222</td> <td>21.56</td> <td>1.030</td> <td>0</td> </tr> <tr> <td>Energy Schemes</td> <td>0.800</td> <td>0.881</td> <td>110.08</td> <td>0.800</td> <td>0</td> </tr> <tr> <td>Major Works</td> <td>1.650</td> <td>0.694</td> <td>42.09</td> <td>1.650</td> <td>0</td> </tr> <tr> <td>Accelerated Programmes</td> <td>0.450</td> <td>0.311</td> <td>69.12</td> <td>0.450</td> <td>0</td> </tr> <tr> <td>WHQS Improvements</td> <td>18.740</td> <td>4.206</td> <td>22.44</td> <td>18.740</td> <td>0</td> </tr> <tr> <td>SHARP Programme</td> <td>6.858</td> <td>0.943</td> <td>13.75</td> <td>6.858</td> <td>0</td> </tr> <tr> <td><b>Housing Revenue Account Total</b></td> <td><b>29.528</b></td> <td><b>7.257</b></td> <td><b>24.58</b></td> <td><b>29.528</b></td> <td><b>0.000</b></td> </tr> <tr> <td><b>Programme Total</b></td> <td><b>59.131</b></td> <td><b>17.768</b></td> <td><b>30.05</b></td> <td><b>59.116</b></td> <td><b>(0.015)</b></td> </tr> </tbody> </table>	EXPENDITURE	Revised Budget	Cumulative Expenditure Month 4	Percentage Spend v Budget	Projected Outturn	Variance Budget v Outturn (Under)/Over	£m	£m	%	£m	£m	Chief Executives	0	(0.004)	0	0	0	People & Resources	0.393	0	0	0.393	0	Governance	0.839	0.010	1.18	0.839	0	Education & Youth	14.931	5.647	37.82	14.919	(0.012)	Social Care	0	0	0	0	0	Community & Enterprise	4.349	2.498	57.45	4.349	0	Planning & Environment	1.330	0.090	6.76	1.294	(0.036)	Transport & Streetscene	5.612	2.012	35.85	5.602	(0.010)	Organisational Change 1	0.026	0.065	248.62	0.069	0.043	Organisational Change 2	2.123	0.192	9.05	2.123	0	<b>Council Fund Total</b>	<b>29.603</b>	<b>10.510</b>	<b>35.50</b>	<b>29.588</b>	<b>(0.015)</b>	Disabled Adaptations	1.030	0.222	21.56	1.030	0	Energy Schemes	0.800	0.881	110.08	0.800	0	Major Works	1.650	0.694	42.09	1.650	0	Accelerated Programmes	0.450	0.311	69.12	0.450	0	WHQS Improvements	18.740	4.206	22.44	18.740	0	SHARP Programme	6.858	0.943	13.75	6.858	0	<b>Housing Revenue Account Total</b>	<b>29.528</b>	<b>7.257</b>	<b>24.58</b>	<b>29.528</b>	<b>0.000</b>	<b>Programme Total</b>	<b>59.131</b>	<b>17.768</b>	<b>30.05</b>	<b>59.116</b>	<b>(0.015)</b>
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Social Care	0	0	0	0	0																																																																																																																									
Community & Enterprise	4.349	2.498	57.45	4.349	0																																																																																																																									
Planning & Environment	1.330	0.090	6.76	1.294	(0.036)																																																																																																																									
Transport & Streetscene	5.612	2.012	35.85	5.602	(0.010)																																																																																																																									
Organisational Change 1	0.026	0.065	248.62	0.069	0.043																																																																																																																									
Organisational Change 2	2.123	0.192	9.05	2.123	0																																																																																																																									
<b>Council Fund Total</b>	<b>29.603</b>	<b>10.510</b>	<b>35.50</b>	<b>29.588</b>	<b>(0.015)</b>																																																																																																																									
Disabled Adaptations	1.030	0.222	21.56	1.030	0																																																																																																																									
Energy Schemes	0.800	0.881	110.08	0.800	0																																																																																																																									
Major Works	1.650	0.694	42.09	1.650	0																																																																																																																									
Accelerated Programmes	0.450	0.311	69.12	0.450	0																																																																																																																									
WHQS Improvements	18.740	4.206	22.44	18.740	0																																																																																																																									
SHARP Programme	6.858	0.943	13.75	6.858	0																																																																																																																									
<b>Housing Revenue Account Total</b>	<b>29.528</b>	<b>7.257</b>	<b>24.58</b>	<b>29.528</b>	<b>0.000</b>																																																																																																																									
<b>Programme Total</b>	<b>59.131</b>	<b>17.768</b>	<b>30.05</b>	<b>59.116</b>	<b>(0.015)</b>																																																																																																																									
1.11	Details of the variances for individual programme areas are listed in Appendix B, which includes the reasons, and remedial actions which may be required,																																																																																																																													

where those variances exceed +/- 10% of the revised budget. In addition, where Early Identified Rollover (EIR) into 2017/18 has been identified, this is also included in the narrative.

**Rollover into 2017/18**

1.12 As at Month 4 EIR of £0.067m (CF £0.067m) has been identified which reflects reviewed spending plans across all programme areas; these committed amounts have been identified as now required to meet the cost of programme works and/or retention payments in 2017/18.

1.13 Information relating to each programme area is contained in Appendix B and summarised in Table 4 below:-

**Table 4**

<b>ROLLOVER INTO 2017/18</b>	<b>Month 4 £m</b>	<b>Total £m</b>
Education & Youth	0.012	0.012
Transport & Streetscene	0.055	0.055
<b>Council Fund</b>	<b>0.067</b>	<b>0.067</b>
<b>Housing Revenue Account</b>	<b>0.000</b>	<b>0.000</b>
<b>TOTAL</b>	<b>0.067</b>	<b>0.067</b>

**Pressures**

1.14 3 additional pressures totalling £0.910m have been approved since the budget was set. Additional IT data storage (£0.590m) and remedial works at closed landfill sites (£0.250m) were approved by Cabinet as part of the Capital Programme 2015/16 (Outturn) Report on 19<sup>th</sup> July, 2016 whilst a further £0.070m for target hardening works was approved under delegated powers.

1.15 In addition to the above, as at Month 4 a pressure totalling £0.045m has been identified within the Transport & Streetscene portfolio. This relates to cost pressures at Queensferry roundabout improvement works. Unforeseen design changes have had to be accommodated during construction.

**Savings**

1.16 As at Month 4 no savings have been identified in the programme.

**Financing**

1.17 The capital programme is financed as summarised in Table 5 below:-

**Table 5**

FINANCING RESOURCES	General Financing <sup>1</sup>	Specific Financing <sup>2</sup>	Total Financing
	£m	£m	£m
<b>Latest Monitoring</b>			
Council Fund	6.838	21.803	28.641
Housing Revenue Account	5.000	25.490	30.490
<b>Total Financing Resources</b>	<b>11.838</b>	<b>47.293</b>	<b>59.131</b>

1 Supported Borrowing / General Capital Grant / Capital Receipts / MRA  
2 Grants & Contributions / CERA / Reserves / Prudential & Other Borrowing

1.18 Given the continuing uncertainty over the realisation of asset disposals, no capital receipts were assumed for 2016/17 budget setting purposes. However, any assets realised in year would be available for capital investment (see Sections 1.19 to 1.20 below).

**Funding of 2016/17 Approved Schemes**

1.19 The position as at Month 4 is summarised in Table 6 below:-

**Table 6**

FUNDING OF APPROVED SCHEMES	£m	£m
	<b>Surplus from 2015/16</b>	
<b>Increases</b>		
IT Data Storage	0.590	
Closed Landfill Sites	0.250	
Target Hardening Works	0.070	
Queensferry Roundabout	0.045	0.955
<b>Decreases</b>		
Actual In year receipts	(0.510)	
Unallocated Funding	(0.245)	(0.755)
<b>Funding Available</b>		<b>(2.934)</b>

1.20 The final outturn surplus from 2015/16 was £3.134m (£3.168m as per Outturn report to Cabinet 19 July, 2016).

	<p>Additional allocations in year, as previously approved, amount to £0.910m, whilst an additional £0.045m is requested in this period.</p> <p>Actual receipts to Month 4 amount to £0.510m and capital funding unallocated at budget setting time was £0.245m.</p> <p>Taken as a whole this indicates that c£2.934 is available to fund capital schemes. However, if the additional resources requested at Section 1.15 are not approved, this amount will increase to £2.979m.</p>
1.21	Portfolios through their business plans have identified significant capital investment needed to improve services and achieve revenue efficiencies. Business cases are in the process of being written, the intention being to bring additional capital schemes to Cabinet for approval in the current and/or future financial years.

<b>2.00</b>	<b>RESOURCE IMPLICATIONS</b>
2.01	Financial implications - As set out in the body of the report.
2.02	Personnel implications - None directly as a result of this report.

<b>3.00</b>	<b>CONSULTATIONS REQUIRED / CARRIED OUT</b>
3.01	No consultation is required as a direct result of this report.

<b>4.00</b>	<b>RISK MANAGEMENT</b>
4.01	At this stage in the financial year and given the size and complexity of schemes within the programme, it is considered that the level of spend against budget is appropriate and poses no risk or negative impact for the Council e.g. loss of external funding.
4.02	The 2016/17 HRA Capital Programme is significantly larger than in previous years and so may present a risk in terms of achieving spending levels. This will need to be closely monitored during the year.

<b>5.00</b>	<b>APPENDICES</b>
5.01	Appendix A: Capital Programme - Changes during 2016/17
5.02	Appendix B: Variances

<b>6.00</b>	<b>LIST OF ACCESSIBLE BACKGROUND DOCUMENTS</b>
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6.01	<p>Capital Programme monitoring papers 2016/17.</p> <p><b>Contact Officer:</b> Andrew Elford Accountant</p> <p><b>Telephone:</b> 01352 702291</p> <p><b>E-Mail:</b> <a href="mailto:andrew.elford@flintshire.gov.uk">andrew.elford@flintshire.gov.uk</a></p>
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<b>7.00</b>	<b>GLOSSARY OF TERMS</b>
7.01	<p><b>Capital Programme:</b> The Council's financial plan covering capital schemes and expenditure proposals for the current year and a number of future years. It also includes estimates of the capital resources available to finance the programme.</p> <p><b>CERA: Capital Expenditure charged to Revenue Account.</b> The Council is allowed to use its revenue resources to fund capital expenditure. However the opposite is not permissible.</p> <p><b>Council Fund (CF):</b> The fund to which all the Council's revenue and capital expenditure is charged.</p> <p><b>Housing Revenue Account (HRA):</b> The fund to which all the Council's revenue and capital expenditure relating to its housing stock is charged.</p> <p><b>MRA:</b> Major Repairs Allowance. A general capital grant from WG for HRA purposes.</p> <p><b>Rollover:</b> Rollover occurs when schemes due to be completed in a given financial year are delayed until a subsequent year. In this case the relevant funding is 'rolled over' to meet the delayed expenditure.</p>